

HEALTH AND WELLBEING BOARD 23 JUNE 2022

Report title: Better Care Fund 2021-22 End of Year Template submission

Wards: All

Portfolio: Cabinet Member for Healthier Communities and Chair of the Health and Wellbeing Board Councillor Jim Dickson

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REPORT SUMMARY

The Better Care Fund (BCF) programme supports local systems to deliver integration of health and social care through ring-fenced budgets from Clinical Commissioning Group (CCG) allocation, and funding directly paid to local government, i.e., Disabled Facilities Grant (DFG), and the improved Better Care Fund (iBCF) grant. Local areas submit an annual BCF Plan to NHS England and subsequently report on progress at year-end for national oversight.

Following submission of the Lambeth Better Care Fund Plan for 2021-22 in November 2021, the Better Care Fund 2021-22 Year End Reporting Template was submitted to the NHS England and NHS Improvement Better Care Fund team on 27 May 2021 in line with the national deadline. The purpose of the reporting template is to summarise usage of the BCF funds in 2021-22, including key achievements and areas of challenge. The Year End Reporting Template was signed off in principle by the Chair of the Health and Wellbeing Board, prior to the request for formal approval by the Health and Wellbeing Board on 23 June 2022.

This report provides income and expenditure information relating to the pooled fund and areas of spend, and information about the programmes delivered through the BCF.

FINANCE SUMMARY

Monies in the BCF are allocated as detailed in the finance section (3), below. There are no financial obligations attached to approving this end of year report.

RECOMMENDATIONS

1. To note this report.
2. To approve the Lambeth BCF End of Year Report 2021-22.

1. CONTEXT

- 1.1 The Better Care Fund (BCF) was announced by the Government in the June 2013 spending round, to ensure a transformation in integrated health and social care. The BCF creates a local single pooled budget under a s75 agreement, to incentivise Clinical Commissioning Groups (CCGs) and local authorities to work together around people, placing their well-being as the focus of health and care services.
- 1.2 Planning requirements for BCF 2021-22 were published on 30 September 2021 and the plan was submitted on 16 November 2021.
- 1.3 BCF brings together ring-fenced budgets from CCG allocation, and funding directly paid to local government i.e., Disabled Facilities Grant (DFG), and the improved Better Care Fund (iBCF) grant.
- 1.4 The BCF Planning Requirements sets out four **National Conditions** that all BCF plans must meet to be approved. These are:
 - a. a jointly agreed plan between local health and social care commissioners and signed off by the Health and Wellbeing Board;
 - b. NHS contribution to adult social care to be maintained in line with the uplift to CCG minimum contribution;
 - c. invest in NHS commissioned out-of-hospital services; and,
 - d. a plan for improving outcomes for people being discharged from hospital.
- 1.5 The BCF Planning Requirements sets out five **Metrics** for quarterly reporting:
 - a. Avoidable Admissions – unplanned admissions for chronic ambulatory care sensitive conditions;
 - b. Length of Stay – percentage of inpatients, resident in the HWB, who have been an inpatient for 14 days or more and 21 days or more respectively;
 - c. Discharge to Normal Place of Residence – percentage of people, resident in the HWB, who are discharged to their normal place of residence;
 - d. Residential Admissions – long-term support needs of older people (aged 65 years and over) met by admission to residential or nursing homes; and,
 - e. Reablement – proportion of older people (aged 65 years and over) who were still at home 91 days after discharge from hospital into reablement/rehabilitation services.
- 1.6 For 2021-22 the National Conditions and reporting requirements have been met. Three of the five metrics (Avoidable Admissions, Discharge to Normal Place of Residence and Reablement) are performing in line with expected performance, one metric target (Length of Stay) has been partially met, and one metric (Residential Admissions) is reporting below expected performance.
- 1.7 For further information on planning requirements please see background documents. For further information regarding metrics reporting, please see Appendix A.
- 1.8 The Better Care Fund (BCF) requires local areas to submit a Year End Reporting Template detailing usage of the BCF funds in 2021-22, including key achievements and areas of challenge. It is a requirement for the Reporting Template to be signed off by the borough Director of Adult Social Services (DASS) CCG Accountable Officer and Health and Wellbeing Board Chair.
- 1.9 In 2022, NHS England set the deadline for the Better Care Fund 2021-22 Year End Reporting Template as 27 May 2022. This deadline fell between local elections on 5 May 2022 and the Lambeth Health and Wellbeing Board date of 23 June 2022. In agreement with the NHS national

team and through discussion with the Health and Wellbeing Board Chair, Lambeth commissioners agreed to submit the Reporting Template on 27 May 2022 with approval from the DASS and CCG Accountable Officer and with approval in principle from the Health and Wellbeing Board chair, prior to review and formal decision on approval by the Health and Wellbeing Board on 23 June 2022.

2. PROPOSAL AND REASONS

- 2.1 Better Care Fund schemes support a wide range of services and support to people that are person centred, enabling independence and self-management. For example, the Disabled Facilities Grant supports adaptations in a person's home so they can remain independent in their home environment.
- 2.2 The integrated stroke advice and support team provide therapy, psychological support and advice on benefits and support groups for people who are stroke survivors and their families. The service works from hospital bed to home, supporting independence, a potential return to work, and providing much need advice and support following a life changing event, reducing the need for further hospital admissions.
- 2.3 The integrated reablement team support people remaining at home and continuing their journey of recovery, enabling them to reduce dependency on statutory services and remain as independent as possible.
- 2.4 The @Home team provide support to a person at home who is showing signs of deterioration and requires a clinical and potential social intervention so that they can remain at home and avoid going into hospital.
- 2.5 The proposal of this report is for the Health and Wellbeing Board to approve the Lambeth Better Care Fund (BCF) End of Year Reporting Template 2021-22 (see Appendix A). The reporting template was approved in principle on 26 May 2022 with the Health and Wellbeing Board Chair, Director of Adult Social Services, Strategic Director of Integrated Health and Care, CCG Accountable Officer and Chief Finance Officer. NHS England Better Care Fund Team confirmed this was the correct approval procedure for the Lambeth submission.
- 2.6 There are no new or additional costs associated with this decision.

3. FINANCE

- 3.1 The total planned expenditure for Lambeth BCF 2021-22 was £43,687,276. The actual expenditure for 2021-22 was £43,907,760.
- 3.2 In 2021-22, actual expenditure exceeded planned expenditure by £220,484. This spend can be mostly attributed to Community Equipment.
- 3.3 The Covid-19 pandemic caused an unprecedented demand for beds and high-risk pressure mattresses, which, along with other equipment, helped to facilitate fast hospital discharges.
- 3.4 There has been an increase in community equipment prices. From April 1st 2021, 520 stock items from the borough's commissioned community equipment supply had a price increase whilst 420 remained the same. The net effect was a 2.7% price increase. The price rises were driven by large increases in raw material costs due to shortages in foam and steel.

- 3.5 The BCF income and expenditure has been reported by Council and CCG Finance Leads. All income streams are agreed, commissioned and recurrently funded. Income, expenditure and areas of spend are as follows:

Lambeth Better Care Fund 2021-22 Income

	2021-2022	
Disabled Facilities Grant	£1,678,410	
Improved Better Care Fund	£14,506,951	
CCG Minimum Fund	£27,119,972	
Minimum Sub Total		£43,305,333

	Planned	
CCG Additional Funding	£381,943	
LA Additional Funding	£0	
Additional Sub Total		£381,943

	Planned 21-22	Actual 21-22
Total BCF Pooled Fund	£43,687,276	£43,687,276

Lambeth Better Care Fund 2021-22 Expenditure

	2021-22
Plan	£43,687,276
Actual	£43,907,760
Variance	-£220,484

4. LEGAL AND DEMOCRACY

- 4.1 The pooled funds contained in the Better Care Fund are covered by a section 75 agreement between the South East London CCG and Lambeth Council. Section 75 of the National Health Services Act 2006 provides for local authorities to enter into agreements with clinical commissioning groups in respect of the exercise of their respective prescribed functions, which can include arrangements for pooling resources and delegating certain NHS and local authority health-related functions to the other if it would lead to an improvement in the way those functions are exercised.
- 4.2 The Better Care Fund End of Year reporting template (appendix A) was approved in principle by the Health and Wellbeing Board Chair, DASS and respective health counterpart on 26 May 2022. This approach was endorsed by NHS England.
- 4.3 There were no additional comments from Democratic Services.

5. CONSULTATION AND CO-PRODUCTION

- 5.1 Not applicable.

6. RISK MANAGEMENT

6.1 The main risks that impede on the successful delivery of this procurement and contract are:

Table 1 – Risk Register

Item	Risk	Likelihood	Impact	Score	Control Measures
1	The BCF template is not approved before deadline	1	2	2	Plan to be approved in principle before formal Health and Wellbeing Board sign off in June by socialising the return with the HWB Chair, DASS and respective health counterpart. This approach is supported by NHS England.

Key

Likelihood	Very Likely = 4	Likely = 3	Unlikely = 2	Very Unlikely = 1
Impact	Major = 8	Serious = 4	Significant = 2	Minor = 1

7. EQUALITIES IMPACT ASSESSMENT

7.1 This report covers a number of services that have previously received an Equalities Impact Assessment (EIA) at their point of commission. As such, no EIA is required for this report.

8. COMMUNITY SAFETY

8.1 Not applicable.

9. ORGANISATIONAL IMPLICATIONS ENVIRONMENTAL

9.1 Not applicable.

Health

9.1 The BCF was established to assist improved integration between health and social care.

Corporate Parenting

9.2 Not applicable.

Staffing and accommodation

9.3 Not applicable.

Responsible Procurement

9.4 Not applicable.

10. TIMETABLE FOR IMPLEMENTATION

10.1 The BCF submission table is as follows:

Activity	Proposed Date
BCF End of Year reporting template published	11.04.2022

Approval in principle sought from the HWB Chair, DASS and respective health counterpart	25.05.2022
Deadline for submission to NHS England	27.05.2022
Health and Wellbeing Board	23.06.2022

AUDIT TRAIL

Name and Position/Title	Lambeth Directorate	Date Sent	Date Received	Comments in paragraph:
Councillor Jim Dickson	Cabinet Member for Health and Wellbeing	07.06.22	13.06.2022	
Andre Eyres, Strategic Director, Integrated Health & Care	Adults and Health	07.06.22	10.06.22	
Fiona Connolly, Executive Director	Adults and Health	07.06.22	08.06.22	
Jane Bowie, Director Integrated Commissioning	Adults and Health	07.06.22	07.06.22	
Jade Holvey, Associate Director, Integrated Commissioning	Adults and Health	07.06.22	07.06.22	
Peter Hesketh, Finance	Finance and Property	01.06.22	06.06.22	
David Thomas, Legal Services	Legal and Governance	01.06.22	07.06.22	
David Rose, Democratic Services	Legal and Governance	01.06.22	07.06.22	

REPORT HISTORY

Original discussion with Cabinet Member	28.04.2022
Report deadline	10.06.2022
Date final report sent	10.06.2022
Part II Exempt from Disclosure/confidential accompanying report?	No
Key decision report	No
Date first appeared on forward plan	N/A
Key decision reasons	N/A
Background information	Better Care Fund (BCF) 2013 Announcement BCF Planning Requirements Better Care Fund 2021-22 Planning Template submission - including Better Care Fund schemes Disabled Facilities Grant National Health Services Act 2006 Health and Wellbeing Board October 2021
Appendices	Appendix A – Copy of Lambeth Better Care Fund 21-22 End of Year submission - FINAL for sign off 26 May 2022