

OFFICER DELEGATED DECISION 21 JANUARY 2022

Report title: Public Health England, Adult Weight Management services Grant 21/22

Wards: All

Portfolio: Cabinet Member for Health and Social Care (job share): Councillor Lucy Caldicott

Report Authorised by Andrew Eyres: Strategic Director for Integrated Health and Adults' Care

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Report summary

This report seeks approval to waive the Council's Contract Standing Order 8.2 and award a contract to Guys and St Thomas's NHS Foundation Trust (GSTT) to deliver the Public Health England (PHE), Adult Weight Management Services Grant. This grant is a non-recurrent fund which will enable Lambeth to provide and test a community-based model to improve access to and delivery of Tier 2 behavioural Weight management services for adults in the community. The contract period is for five months from 1 February 2022 until 31 June 2022 at a cost of £71,611. The overall programme cost is £114,577.

The project began in November 2021 and builds on Lambeth's existing Tier 2 weight management service delivered by GSTT.

Spend between November 2021 and January 2022 was in line with the Statement of Grant Usage however there was no formal approval in place. The Strategic Director is asked to note commitment to spend during this period.

The Grant award has an implementation period of 15 months from April 2021 to June 2022 and is a programme funded by Public Health England.

Finance summary

The value of the contract is £114,577 for period of eight months from 1 November 2021 to 30 June 2022. Funding for the service will be available from Adult Weight Management Services Grant, awarded by Public Health England to London Borough of Lambeth for adult tier 2 behavioural weight management services. Total Adult Weight Management Services Grant allocation is £119,157.

Recommendations

1. To note the commitment to spend from 1 November 2021 to 31 January 2022 for an amount of £42,966.38
2. To waive Contract Standing Order 8.2 due to demonstrable best interest and directly award the PHE Adult weight management services grant to Guys and St Thomas's Hospital Trust from 1 February 2022 to 31 June 2022 for a total amount of £71,611

1 CONTEXT

- 1.1 The grant was awarded to local authorities in England (including Lambeth) for 2021-22 to support the commissioning of new or extension of existing Behavioural Tier 2 Weight Management Services for adults as part of a place-based whole systems approach to tackling obesity and promoting healthier weight. This funding underlines central government's commitment to tackling obesity and furthermore delivers on a key element of the Obesity Strategy; expanding weight management services, so that more people get the support they need to lose weight
- 1.2 The PHE Adult weight management services Grant contributes and relates to the Future Lambeth: Our Borough Plan 2016-2021, namely, to support people living longer and healthier lives. Implementation of this Grant will also contribute the priorities of Lambeth Together and the Lambeth health and wellbeing board addressing the health inequalities of Lambeth's communities which have been drawn into sharper focus due to the Covid -19 pandemic
- 1.3 This is a procurement award report.

2 PROPOSAL AND REASONS

- 2.1 Public Health England awarded all local authorities in England (including Lambeth) non-recurrent funding as part of the national obesity strategy to commission or expand existing behavioural weight management services. Funding has been allocated to boroughs according to population size, obesity prevalence, and deprivation levels. Lambeth has been allocated £119,157 for the year. The new intervention must be completed by the end of June 2022.
- 2.2 The proposal is to make a Direct Award to Guys and St Thomas's NHS Foundation Trust to expand their current service and adopt a more integrated approach working with local VCS organisations within the community. GSTT are the current Tier 2 Weight Management Service provider in Lambeth and as such have the requisite expertise and knowledge of the borough coupled with existing infrastructure and relationships with key stakeholders including General Practice making them well placed to deliver this grant within the limited time frame available and in a targeted manner in the community. As the incumbent provider GSTT do not need to mobilise a wholly new service and can deliver this pilot as an additional project that builds on the existing service.
- 2.3 Delays from award notification, subsequent protracted confirmation of funding, the Covid-19 pandemic, and the subsequent effect of staff redeployment and on the Trust remobilising their core services has meant proposals/ arrangements being developed and agreed have been lengthy, hence the delay in this report being submitted.
- 2.4 The delivery of this service seeks to create a community-based approach to delivering the adult Tier 2 behavioural weight management service in a number of high priority wards in Lambeth: Vassal, Coldharbour, Ferndale, Brixton Hill, Clapham Common, Streatham Hill, and Streatham South. GSTT will work with local community organisations to identify effective ways of targeting residents and communities who may benefit from this service, and deliver the interventions in suitable local community locations, to make the service more accessible to target groups. This approach is in line with the development of Lambeth Together's health and wellbeing hubs programme and the Council's Neighbourhood working programme. This is one of a series of test and learn pilots that will inform the future model and delivery of the council's broader health improvement agenda.

2.5 The grant has an implementation period of 15 months from 1st April 2021 until 31st June 2022.

Contract Management

2.6 The contract will be monitored by the Lead Commissioner for Health and Wellbeing Hubs and Health Improvement on a quarterly basis to ensure key performance indicators are met.

3. FINANCE

3.1 This report seeks to award a contract to Guys and St Thomas's NHS Foundation Trust (GSTT) to deliver adult tier 2 behavioural weight management services for period of eight months from 1st November 2021 to 30th June 2022. The value of the contract is £114,577 and the proposed costs are:

			Full Project Costs	November 21 to January 22	February 22 to June 22
			8 months	3 months	5 months
B5	Health Improvement Practitioners	1.2 wte	£48,520	£18,195	£30,325
B4	Community Co-ordinator	0.8 wte	£28,865	£10,824	£18,041
B3	Administrator	0.6 wte	£19,049	£7,143	£11,906
	Non-pay (includes Volunteer expenses)		£8,000	£3,000	£5,000
	Overhead costs @ 10%		£10,143	£3,804	£6,339
			£114,577	£42,966	£71,611

This contract will be fully funded from Adult Weight Management Services Grant, awarded by Public Health England at value of £119,157.

4. LEGAL AND DEMOCRACY

- 4.1 The Strategic Director of Adults and Health has the delegated authority to approve the recommendation in this report and may approve the direct award if it is demonstrably in the best interest of the Council. Expenditure already incurred may only be noted.
- 4.2 Section 2B of the National Health Service Act 2006 (inserted by the Health and Social Care Act 2012) imposes a duty on local authorities to take such steps as they consider appropriate to improve the health of the people in their area.
- 4.3 The services which are the subject of this report are deemed 'light touch' schedule 3 services under the Public Contracts Regulations and contracts with a value under £663,540 do not require publication of a contract notice.
- 4.4 The Council's Constitution requires that all key decisions, decisions which involve resources between the sums of £100,000 and £500,000, and important or sensitive issues, must be published on the Council's website for five clear days before the decision is approved by the Cabinet Member or Director concerned (Constitution, Part 2, Section 3). Any representations received during this period must be considered by the decision-maker before the decision is taken.

5 CONSULTATION AND CO-PRODUCTION

- 5.1 Part of the grant is allocated to insight, scoping and co-design work to support service design. GSTT have worked with a number of local VCS organisations and community stakeholders, including Community Connectors, housing associations, leisure providers, community health and wellbeing providers, the Primary Care Networks (PCNs) and social prescribers to design the delivery and promotion of the programme. They have also conducted outreach and engagement attending community health and wellbeing events and using the Lambeth Together health and wellbeing bus in priority wards to promote and get feedback for the service.
- 5.2 Councillor Dickson and Councillor Caldicott were first consulted and informed of the broad approach for piloting new community-based models for health improvement services during 2021-22, including adult weight management, at CMB on 24 June 2021. The Councillors approved the final report at Cabinet Member Briefing on 06 January 2022.
- 5.3 PHE provide support and guidance on the implementation of the Grant.

6 RISK MANAGEMENT

- 6.1 The main risks that impede on the successful delivery of this procurement and contract are:

Table - Risk Register

Item	Risk	Likelihood	Impact	Score	Control Measures
1	Provider is financially unsustainable and is unable to deliver as a result	2	4	8	Financial assessments have been undertaken and finance will be included in contract monitoring
2	Staff retention – risk of losing staff during end of contract period	2	4	8	Good communication with providers regarding contract term and clear exit strategy in the agreement
3	Continuity of service and Covid -19 considerations and Brexit	3	4	12	Business continuity plan which includes Covid-19 and Brexit implications and mitigation to be sought from the provider and with PHE
4	Challenge of direct award	2	8	16	The resource and safety implications of Covid-19 are suppressing the market, and a challenge is unlikely. The grant is awarded upon the criteria of expanding existing services.
5	External funding reduced	2	8	16	The contract will include early termination clause if the funding is ceased.

Key

Likelihood	Very Likely	4	Likely	3	Unlikely	2	Very Unlikely	1
Impact	Major	8	Serious	4	Significant	2	Minor	1

7 EQUALITIES IMPACT ASSESSMENT

- 7.1 A specific EIA has not been undertaken for this grant programme; however, an EIA was completed as part of the commissioning process for the existing contract. The initial EIA indicated that the current integrated service model makes best use of local evidence of need and clinical expertise with the provision of a universally proportionate approach, targeting resources towards those at highest risk.
- 7.2 This grant pilot will have a lower eligibility criteria threshold for Black, Asian and multi-ethnic individuals and those with certain long term health conditions, including diabetes, cardiovascular and hypertension where we know the prevalence rate of obesity is higher. GSTT will also work with local VCS organisations, particularly BME and faith organisations and community providers of mental and physical wellbeing services in order to better engage and support these priority groups.
- 7.3 Service data shows that men are much less likely to access traditional weight management services. Furthermore, local health needs data shows that men have the largest absolute numbers and relative percent of having 2 or more uncontrolled risk factors (e.g. smoking or BMI status). GSTT will test out innovations, such as working with male-specific community and peer-support groups to design and deliver the intervention, to understand whether this is more effective in engaging and retaining men on the programme.

8 COMMUNITY SAFETY

Not applicable.

9 ORGANISATIONAL IMPLICATIONS

9.1 Environmental

N/A

9.2 Health

The council has responsibility for improving health as enshrined in the Health and Social Care Act 2012. The pilot will contribute towards this by expanding and improving access for vulnerable residents in priority wards who are obese and likely living with or at risk of developing long term health conditions associated with obesity and unhealthy weight, to achieve safe levels of weight loss. Reducing unhealthy weight, decreasing the risk and/or prevalence of long-term health conditions and promoting physical activity are key priorities in promoting health and wellbeing and reducing health inequalities and the wider burden on the health and social care system in Lambeth.

The provider adopts the Healthy Workforce Charter to promote a healthy, fit and committed workforce.

9.3 Corporate Parenting

Not applicable

9.4 Staffing and accommodation

Not applicable

Responsible Procurement

Good Quality Jobs with Fair Pay and Decent Working Conditions

9.5 All employers delivering the service will pay London Living Wage as a minimum. The contract will include the requirement for employees to have the freedom to join a union and will include modern slavery requirements.

9.6 *Quality Apprenticeships, targeted Employment for Lambeth residents and Lambeth Priority Group*
The providers will not recruit apprentices for this service.

Reduce Emissions: Lambeth Council has a commitment to being Zero Carbon by 2030

9.7 The use of vehicles is not included in the service specification and staff will principally use public transport in the delivery of the service. The programme will be delivered on a neighbourhood basis meaning community venues are located in convenient local areas reducing the distances service users need to travel to access the service. The venues are very accessible by public transport.

Single Use Plastics

9.8 NHS providers have recycling systems in place and promote the reduced use of single-use plastics amongst their staff and clients. Specifically, GSTT maintain an environmental sustainability strategy which in some cases addresses the reduction in the use of single use plastics.

Positive Health and Wellbeing

9.9 NHS providers are signed up to the London Mayor's Healthy Workplace Charter.

Other Offers (Innovation)

9.10 GSTT will be recruiting a number of volunteers to provide support to the programme delivery and outreach. The volunteers will align with the existing Community Connectors programme to signpost and support eligible individuals to access the service. Furthermore, volunteers and Community Connectors that are eligible for the programme will also be able to join themselves, becoming effective champions for the programme to support future marketing and engagement.

10 TIMETABLE FOR IMPLEMENTATION

Activity	Proposed Date
Report cleared	11/01/2022
Publication on Decisions online	13/01/2022
Officer Decision	21/01/2022
Execution of Contract	01/02/2022

AUDIT TRAIL				
Consultation				
Name and Position/Title	Lambeth Directorate	Date Sent	Date Received	Comments in paragraph:
Councillor Jim Dickson and Councillor Lucy Caldicott	Cabinet Member for Health and Adult Social Care (job share)	09/12/21	06/01/22	Throughout
Andrew Eyres, Strategic Director of Integrated Health and Care	Integrated Health and Care	09/12/21	06/01/22	Throughout
Ruth Hutt, Director of Public Health	Integrated Health and Care	09/12/21	22/12/21	Throughout
Andrew Billington, Associate Director of Public Health	Integrated Health and Care	09/12/21	22/12/21	Throughout
Pete Hesketh	Finance and Property	09/12/21	13/12/21	3 and Finance summary
David Thomas, Legal Services	Legal and Governance	06/12/21	08/12/21	4
Jacqueline Pennycook, Democratic Services	Legal and Governance	13/12/21	06/01/22	4.4
Mariyama Sesay / Procurement Category Manager	Finance and Property	07/12/21	30/12/21	Throughout
Grace Ferriss	Climate change and Sustainability Officer	07/12/21	15/12/21	9.7 -9.10

REPORT HISTORY	
Original discussion with Cabinet Member	24/06/2021
Report deadline	04/12/2021
Date final report sent	04/12/2021
Part II Exempt from Disclosure/confidential accompanying report?	None
Key decision report	No
Date first appeared on forward plan	N/A
Key decision reasons	N/A
Background information	https://www.gov.uk/government/publications/tackling-obesity-government-strategy/tackling-obesity-empowering-adults-and-children-to-live-healthier-lives
Appendices	Appendix A – EIA

APPROVAL BY CABINET MEMBER OR OFFICER IN ACCORDANCE WITH SCHEME OF DELEGATION

I confirm I have consulted Finance, Legal, Democratic Services and the Procurement Board, and taken account of their advice and comments in completing the report for approval:

Signature: _____ **Date:** _____

Post: Alex Jackson
Lead Commissioner Health and Wellbeing Hubs and Health Improvement

I approve the above recommendations:

Signature: _____ **Date:** _____

Post: Andrew Eyres
Strategic Director for Integrated Health and Social Care

Any declarations of interest (or exemptions granted): None

Any conflicts of interest: None

Any dispensations: None